

**EXHIBIT**

**B**

**UNITED STATES DISTRICT COURT  
FOR THE DISTRICT OF MASSACHUSETTS**

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PAULA F. SOTO,  
Plaintiff,

v.

C.A. No. 13-10822-JGD

CITY OF CAMBRIDGE,  
Defendant.

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**ANSWER OF DEFENDANT CITY OF CAMBRIDGE  
TO THE FIRST AMENDED COMPLAINT**

The Defendant, City of Cambridge (“City”) submits this Answer in response to the First Amended Complaint filed in this action.

**INTRODUCTION**

This section is an introduction and states conclusions of law and requires no response. However, to the extent the Introduction makes any allegations they are all denied by the City.

**PARTIES**

1. The City lacks knowledge of information sufficient to form a belief about the truth of the allegation contained in Paragraph 1 of the First Amended Complaint.
2. The City admits the allegations contained in Paragraph 2 of the First Amended Complaint.

**NATURE OF THE ACTION**

3. The statements contained in Paragraph 3 of the First Amended Complaint state conclusions of law to which no response is required. To the extent Paragraph 3 contains any allegations, they are denied by the City.

4. The statements contained in Paragraph 4 of the First Amended Complaint state conclusions of law to which no response is required. To the extent Paragraph 4 contains any allegations, they are denied by the City.

#### **JURISDICTION AND VENUE**

5. The statements contained in Paragraph 5 of the First Amended Complaint state conclusions of law to which no response is required. To the extent that the statement contained in Paragraph 5 of the First Amended Complaint is an assertion of jurisdiction of this Court, the City does not contest this. To the extent Paragraph 5 contains any allegations, they are denied by the City.

6. The statements contained in Paragraph 6 of the First Amended Complaint state conclusions of law to which no response is required. To the extent that the statement contained in Paragraph 6 of the First Amended Complaint is an assertion of jurisdiction of this Court, the City does not contest this. To the extent Paragraph 6 contains any allegations, they are denied by the City.

7. The statements contained in Paragraph 7 of the First Amended Complaint state conclusions of law to which no response is required. The statement contained in Paragraph 7 of the First Amended Complaint is an assertion of venue of this Court, which the City is not contesting.

#### **FACTUAL ALLEGATIONS**

8. The City lacks knowledge of information sufficient to form a belief about the truth of the allegations contained in Paragraph 8 of the First Amended Complaint.

9. The City lacks knowledge of information sufficient to form a belief about the truth of the allegations contained in Paragraph 9 of the First Amended Complaint.

10. The City lacks knowledge of information sufficient to form a belief about the truth of the allegations contained in Paragraph 10 of the First Amended Complaint.

11. The City lacks knowledge of information sufficient to form a belief about the truth of the allegations contained in Paragraph 11 of the First Amended Complaint.

12. The City lacks knowledge of information sufficient to form a belief about the truth of the allegations contained in Paragraph 12 of the First Amended Complaint.

13. Exhibit 3 to the Complaint speaks for itself and therefore no further answer is required. To the extent that this alleges facts about the document, the City has insufficient knowledge of the contents to admit or deny.

14. The City lacks knowledge of information sufficient to form a belief about the truth of the allegations contained in Paragraph 14 of the First Amended Complaint.

15. The City lacks knowledge of information sufficient to form a belief about the truth of the allegations contained in Paragraph 15 of the First Amended Complaint.

16. The City denies the allegations contained in Paragraph 16 of the First Amended Complaint.

17. The City admits that it was contacted by an ACLUM attorney regarding the issue of placing leaflets on parked automobiles and that the City Solicitor at the time informed the ACLUM attorney that he would look into the issue. The City lacks knowledge of information sufficient to form a belief about the truth of Ms. Soto's contact with the ACLUM. Inasmuch as any further response is required, any and all other allegations contained in Paragraph 17 of the First Amended Complaint are denied.

18. The City admits that it sent the ACLUM an opinion issued by the Cambridge City Solicitor in 1994 (the "Opinion"). The City denies the remainder of the allegations contained in

Paragraph 18 of the First Amended Complaint as they are a characterization of the Opinion and the Opinion speaks for itself.

19. The City denies the allegations contained in Paragraph 19 of the First Amended Complaint to the extent that they are characterizations of the Opinion and of Cambridge City Ordinance Section 9.04.050 (the “Ordinance”); and states that the Opinion and the Ordinance speak for themselves, and the allegations state conclusions of law to which no response is required.

20. The City denies the allegations contained in Paragraph 20 of the First Amended Complaint to the extent that they are characterizations of the Ordinance and states that the Ordinance speaks for itself, and the allegations state conclusions of law to which no response is required.

21. The City denies the allegations contained in Paragraph 21 of the First Amended Complaint to the extent that they are characterizations of the Opinion and of M.G.L. c. 266, §126 (the “Statute”) and that the Opinion and the Statute speak for themselves, and the allegations state conclusions of law to which no response is required.

22. The City denies the allegations contained in Paragraph 22 of the First Amended Complaint to the extent that they are characterizations of the Statute and states that the Statute speaks for itself, and that the allegations state conclusions of law to which no response is required.

23. The City denies the allegations contained in Paragraph 23 of the First Amended Complaint to the extent that they are characterizations of the Opinion and states that the Opinion speaks for itself, and the allegations state conclusions of law to which no response is required.

24. The City denies the allegations contained in Paragraph 24 of the First Amended Complaint.

25. The City admits that the ACLUM sent the City several court decisions but the City denies the characterization of those court decisions as they speak for themselves. The City admits that it informed the ACLUM in May 2012 that it would continue to enforce the presumptively valid Ordinance and the presumptively valid Statute. The City denies the allegations in the final sentence of Paragraph 25 of the First Amended Complaint because it states a legal conclusion that requires no response. The City further denies that any City police officer “threatened” the Plaintiff.

26. The City admits that the City received correspondence from Plaintiff’s counsel along with a draft Complaint (“Plaintiff’s Letter”). The City denies the remainder of the allegations contained in Paragraph 26 of the First Amended Complaint as they are characterizations of the Plaintiff’s Letter and court cases and the Plaintiff’s Letter and the court cases speak for themselves and the allegations state conclusions of law to which no response is required.

27. The City admits that the City Solicitor sent a letter to the Plaintiff’s counsel on March 13, 2013 (“Solicitor Letter”) but the City denies the remainder of the allegations contained in Paragraph 27 of the First Amended Complaint as they are characterizations of the Solicitor Letter and the Solicitor Letter speaks for itself.

28. As to the first sentence of Paragraph 28 of the First Amended Complaint, the City admits that there was a May 5, 2014 City Council meeting which was open to the public and that City Council members discussed the Ordinance and what activity the Ordinance prohibited as well as whether there were First Amendment issues associated with the Ordinance or enforcement thereof. The City denies the remainder of the allegations contained in the first Paragraph 28 of the First Amended Complaint as they are characterizations of the statements of many people in summary form which statements are part of the record and speak for themselves. The City admits

the allegations contained in the second sentence of Paragraph 28 of the First Amended Complaint.

29. The City denies that it is enforcing a policy against leafleting. The City admits that the City Solicitor stated that because the Ordinance is presumptively valid it would continue to be enforced. The City denies the remainder of Paragraph 29 of the First Amended Complaint.

30. The City denies the allegations contained in Paragraph 30 of the First Amended Complaint.

31. The City denies the allegations contained in Paragraph 31 of the First Amended Complaint.

32. The City denies the allegations contained in Paragraph 32 of the First Amended Complaint.

33. The City lacks knowledge of information sufficient to form a belief about the truth of the allegation contained in Paragraph 33 of the First Amended Complaint and the allegations state conclusions of law to which no response is required.

### **COUNT 1**

34. The City repeats, re-states and incorporates by reference its responses to the First Amended Complaint in the foregoing paragraphs as fully set forth herein.

35. The City admits that the Defacement Ordinance, as amended in May 2015, does not prohibit placing non-commercial leaflets on privately-owned parked automobiles. However the City denies the remaining allegations in Paragraph 35 of the First Amended Complaint.

36. The City denies the allegations of Paragraph 36 of the First Amended Complaint.

37. The City denies the allegations of Paragraph 37 of the First Amended Complaint.

38. The City admits that Soto's leaflets are non-commercial in nature. The City denies the remaining allegations of Paragraph 38 of the First Amended Complaint.

39. The City admits that Ordinance is presumptively valid and that enforcement of the Ordinance does not violate the First Amendment. The City denies the remainder of Paragraph 39 of the First Amended Complaint.

40. Paragraph 40 of the First Amended Complaint states conclusions of law to which no response is required.

41. The City denies the allegations of Paragraph 41 of the First Amended Complaint.

42. The City denies the allegations of Paragraph 42 of the First Amended Complaint.

### **COUNT 2**

43. The City repeats, re-states and incorporates by reference its responses to the First Amended Complaint in the foregoing paragraphs as fully set forth herein.

44. The City denies the allegations of Paragraph 44 of the First Amended Complaint.

45. The City admits that Ordinance is presumptively valid and that enforcement of the Ordinance does not violate the Article XVI of the Massachusetts Constitution. The City denies the remainder of Paragraph 45 of the First Amended Complaint.

46. The City admits that Soto is engaged in non-commercial leafleting activities. The denies the remaining allegations of Paragraph 46 of the First Amended Complaint states conclusions of law to which no response is required.

47. The City denies the allegations of Paragraph 47 of the First Amended Complaint.

### **COUNT 3**

48. The City repeats, re-states and incorporates by reference its responses to the First Amended Complaint in the foregoing paragraphs as fully set forth herein.

49. The City denies the allegations of Paragraph 49 of the First Amended Complaint.



50. The City admits that Ordinance is presumptively valid and that enforcement of the Ordinance does not violate 42 U.S.C. § 1983 or the First Amendment. The City denies the remainder of Paragraph 50 of the First Amended Complaint.

51. The City denies the allegations of Paragraph 51 of the First Amended Complaint.

52. The City denies the allegations of Paragraph 52 of the First Amended Complaint.

53. The City admits that Ordinance is presumptively valid and that enforcement of the Ordinance does not violate 42 U.S.C. § 1983 or the First Amendment. The City denies the remainder of Paragraph 53 of the First Amended Complaint.

54. Paragraph 54 of the First Amended Complaint states conclusions of law to which no response is required.

55. The City denies the allegations of Paragraph 55 of the First Amended Complaint.

56. The City denies the allegations of Paragraph 56 of the First Amended Complaint.

#### **COUNT 4**

57. The City repeats, re-states and incorporates by reference its responses to the First Amended Complaint in the foregoing paragraphs as fully set forth herein.

58. The City denies the allegations of Paragraph 58 of the First Amended Complaint.

59. The City admits that Statute is presumptively valid and that enforcement of the Statute does not violate Article XVI of the Massachusetts Constitution. The City denies the remainder of Paragraph 59 of the First Amended Complaint.

60. Paragraph 60 of the First Amended Complaint states conclusions of law to which no response is required.

61. The City denies the allegations of Paragraph 61 of the First Amended Complaint.

#### **CLAIM FOR RELIEF**

The remainder of the First Amended Complaint is a Claim for Relief to which no response is required.

**FIRST AFFIRMATIVE DEFENSE**

The Ordinance is presumptively valid as a matter of law.

**SECOND AFFIRMATIVE DEFENSE**

The Statute is presumptively valid as a matter of law.

**THIRD AFFIRMATIVE DEFENSE**

The Ordinance as applied and on its face is constitutional and does not violate the Plaintiff's First Amendment Rights under the Federal Constitution.

**FOURTH AFFIRMATIVE DEFENSE**

The Ordinance as applied and on its face is constitutional and does not violate the Plaintiff's rights under the Massachusetts Declaration of Rights.

**FIFTH AFFIRMATIVE DEFENSE**

The City's enforcement of the presumptively valid Ordinance is lawful.

**SIXTH AFFIRMATIVE DEFENSE**

The Statute as applied is constitutional and does not violate the Plaintiff's First Amendment Rights under the Federal Constitution.

**SEVENTH AFFIRMATIVE DEFENSE**

The City's enforcement of the presumptively valid Statute is lawful.

**EIGHTH AFFIRMATIVE DEFENSE**

The Statute as applied is constitutional and does not violate the Plaintiff's rights under the Massachusetts Declaration of Rights.

**NINTH AFFIRMATIVE DEFENSE**

The Plaintiff's admitted actions of placing advertisements on parked motor vehicles without the owner's consent is "posting" or "attaching" an "advertisement or notice" on "private property" without the consent of the owner and therefore is done in violation of the Ordinance.

**TENTH AFFIRMATIVE DEFENSE**

The Plaintiff's admitted actions of placing advertisements on parked motor vehicles without the owner's consent is "affixing" or "putting upon" an "advertisement or notice which is not required by law to be posted" on "the property of another" without first obtaining the consent of the property owner and is therefore done in violation of the Statute.

**ELEVENTH AFFIRMATIVE DEFENSE**

The Plaintiff has failed to state a claim upon which relief can be granted.

**TWELFTH AFFIRMATIVE DEFENSE**

The Plaintiff challenges the constitutionality of the Statute and therefore the Commonwealth is a necessary party to this action.

**THIRTEENTH AFFIRMATIVE DEFENSE**

The Commonwealth should bear the burden of defending the Statute and it is legally responsible for any liability for damages or attorneys fees and costs that might be awarded to the Plaintiff if the Statute is found to be constitutionally defective.

Defendant,  
CITY OF CAMBRIDGE  
By its Attorney,

/s/ Samuel A. Aylesworth  
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DATED: May \_\_, 2015

**CERTIFICATE OF SERVICE**

I hereby certify that a true copy of this document was filed through the Electronic Case Filing (ECF) system and thus copies will be sent electronically to the registered participants as identified on the Notice of Electronic Filing (NEF); paper copies will be mailed to those indicated on the NEF as non-registered participants on or before May \_\_, 2015.

/s/ Samuel A. Aylesworth